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By Colour LEEDOM

S.B. No. 104

#### A BILL TO BE ENTITLED

1 AN ACT

2 relating to improving mail management in executive agencies.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. This Act may be cited as the Mail Management
Improvement Act. It is the intent of the legislature that mail be
processed for delivery as expeditiously as its priority dictates
and that mail not be unduly delayed solely for the purpose of

8 achieving a lower rate of postage.

9 SECTION 2. In order to improve state agency management of 10 mail operations and to reduce the state's mail costs, this Act 11 requires that state agencies of the executive branch of state 12 government established by the constitution or statutes of this 13 state:

- (1) evaluate their mail operations to identify and eliminate practices resulting in excessive mailing costs; and
- 16 (2) develop and implement plans and programs for making the 17 necessary improvements in such operations.
- SECTION 3. (a) Not later than January 1, 1990, the State
  Purchasing and General Services Commission shall:
- 20 (1) evaluate the mail operations of agencies located in 21 Travis County, Texas to make recommendations to identify and 22 eliminate practices resulting in excessive mailing costs;

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- 1 (2) establish minimum mail management objectives and 2 responsibilities to be carried out by offices and units of these 3 agencies;
- 4 (b) Not later than April 1, 1990, the State Purchasing and 5 General Services Commission shall develop and submit to the 6 governor and the legislative budget office a mail management plan 7 which provides for
- 8 (1) improving the measurement of agency mail costs, in 9 conjunction with the United States Postal Service, including the 10 consideration of the use of postage meters or stamps;
- 11 (2) the determination of the advantages to agencies of using 12 mail pre-sorting programs;
- 13 (3) the determination of the lowest cost class of mail
  14 necessary to effectively accomplish individual agency functions;
- 15 (4) the evaluation of the cost effectiveness of using
  16 alternatives to the United States Postal Service for the delivery
  17 of agency mail; and
- 18 (5) the provision of training to agency personnel regarding 19 cost-effective mailing practices.
- 20 (c) The State Purchasing and General Services Commission 21 shall
- 22 (1) establish programs to implement the plan prepared under 23 paragraph (b) of Section 3 including standards for receipt, 24 delivery, collection, and dispatch of mail; and
- 25 (2) publish and disseminate mail management standards, 26 guides, and instructions, and establish and implement procedures

S.B. No.

- 1 for monitoring compliance with such standards, guides, and
- 2 instructions;
- 3 (d) State agencies in Travis County, Texas shall
- 4 (1) periodically submit to the governor and the legislative
- 5 budget office progress in achieving the objectives and other
- 6 revisions of the plan required by paragraph (b) of Section 3
- 7 including an analysis of savings projected from the improvements in
- 8 mail management provided for in such revised plan;
- 9 (2) designate a person to be responsible for the development
- 10 and implementation of mail management programs for all offices and
- 11 units of the agency; and
- 12 (3) Review and consolidate mailing lists used by the agency
- 13 to distribute publications and other materials issued by the
- 14 agency.
- 15 SECTION 4. In order to accomplish the requirements of this
- 16 Act, state agencies may enter into contracts with other agencies or
- 17 private businesses to provide for improved mail management. When
- 18 two or more state agencies are providing common services for mail
- 19 management, those agencies may designate a single agency to report
- 20 on behalf of all agencies participating under the contract.
- 21 SECTION 5. This Act takes effect September 1, 1989.
- 22 SECTION 6. EMERGENCY. The importance of this legislation
- 23 and the crowded condition of the calendars in both houses create an
- 24 emergency and an imperative public necessity that the
- 25 constitutional rule requiring bills to be read on three several
- 26 days in each house be suspended.

# SENATE FAVORABLY AS SUBSTITUTED COMMITTEE REPORT

!/

Lt. Governor William P. Hobby President of the Senate	MARCH 29, 1989 - 3,29p) (date)/(time)
Sir:	

SB	our Committee on _ by neasure)	STATE A			_have on _	3/29 (hearing date)	_	was referred
()) d	consideration and loops as substitute the caption remanth the caption remanth	ed, and be pr ined the sam	inted e as original	measure		ommendation (s)	that it	
	o pass as substitute		_		Unconteste	d Bills Calendar.		
A fisca	il note was requeste	ed.	(4 yes	( ) no				
A revis	sed fiscal note was	requested.	() yes	( ) <u>mo</u>				
An act	uarial analysis was	requested.	() yes	(2) 110				
Consid	lered by subcommi	ttee.	yes	( ) no				
Senate	Sponsor of House	Measure				-		

The measure was reported from Committee by the following vote:

	YEA	NAY	PNV	ABSENT
Montford, Chairman				~
Henderson, Vice Chairman				
Armbrister				
Caperton				V
Edwards	V			
Glasgow				
Green				
Harris				
Leedom	~			
Lyon				-
McFarland				
Parmer				
Washington	e d	~		L.
POTAL VOTES		$\overline{}$	0	6
An Mil			^	·

Morry Hilky

HAIRMAN

Paper clip the original and one copy of this form along with TWO copies of the Committee Substitute to the original bill and retain one copy for Reporting Committee file.

By: Leedom S.B. No. 104 (In the Senate - Filed January 6, 1989; January 11, 1989, first time and referred to Committee on State Affairs; March 30, 1989, reported adversely, with favorable Committee Substitute by the following vote: Yeas 7, Nays 0; March 30, 1989, sent to printer.)

#### COMMITTEE VOTE

		Yea	Nay	PNV	Absent
Mo	ntford				х
He	nderson	х			
Ar	mbrister	х			
Ca	perton				х
Ed	wards	х			
Gl	asgow				х
Gr	een	х			
Ha	rris	х			
Le	edom	x			
Ly	on				х
Mc	Farland	х		·	
Pa	rmer				x
Wa	shington			•	X

COMMITTEE SUBSTITUTE FOR S.B. No. 104

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By: Leedom

#### A BILL TO BE ENTITLED AN ACT

relating to improving mail management in executive agencies. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 11.02, State Purchasing and General Services Act (Article 601b, Vernon's Texas Civil Statutes), is amended by adding Subsections (d) through (j) to read as follows:

- (d) It is the intent of the legislature that mail be processed for delivery as expeditiously as its priority dictates and that mail not be unduly delayed solely for the purpose of achieving a lower rate of postage.
- (e) In order to improve state agency management of operations and to reduce the state's mail costs, this Act requires that state agencies of the executive branch of state government established by the constitution or statutes of this state:
- (1) evaluate their mail operations to identify and
- eliminate practices resulting in excessive mailing costs; and

  (2) develop and implement plans and programs
  making the necessary improvements in such operations.
- (f) Not later than January 1, 1990, the State Purchasing and General Services Commission shall:
- (1) evaluate the mail operations of agencies located in Travis County to make recommendations to identify and eliminate practices resulting in excessive mailing costs; and
- (2) establish minimum mail-management objectives and responsibilities to be carried out by offices and units of these agencies.
- Not later than April 1, 1990, the State Purchasing and Services Commission shall develop and submit to the and the legislative budget office a mail-management plan <u>(g)</u> General governor which provides for:
- (1) improving the measurement of agency mail costs, with the United States Postal Service, including conjunction considering the use of postage meters or stamps;
- (2) determining the advantages to agencies of using mail presorting programs;
- (3) determining the lowest cost class of necessary to effectively accomplish individual agency functions;
- (4) evaluating the cost-effectiveness of alternatives to the United States Postal Service for the de of agency mail; and
- (5) training agency personnel regarding cost-effective mailing practices.

1	C.S.S.B. No. 104 (h) The State Purchasing and General Services Commission
2	(h) The State Purchasing and General Services Commission shall:
3	
4	(1) establish programs to implement the plan prepared under Subsection (g) of this section, including standards for
5	under Subsection (g) of this section, including standards for receipt, delivery, collection, and dispatch of mail; and
6	(2) publish and dispatch of mail; and
7	(2) publish and disseminate mail-management standards,
8	guides, and instructions and establish and implement procedures for monitoring compliance with such standards, guides, and
9	monitoring compliance with such standards, guides, and instructions.
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11	<u> </u>
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13	legislative budget office reports of their progress in achieving the objectives and other revisions of the plan required by
14	
15	Subsection (g) of this section, including an analysis of savings
16	projected from the improvements in mail management provided for in such revised plan;
17	
18	(2) designate a person to be responsible for the development and implementation of mail-management programs for all
19	development and implementation of mail-management programs for all offices and units of the agency; and
20	(3) region and consolidate moiling lists was live the
21	(3) review and consolidate mailing lists used by the agency to distribute publications and other materials issued by the
22	agency.
23	
24	(j) When two or more state agencies are providing common services for mail management, those agencies may designate a single
25	agency to report on behalf of all agencies participating under the
26	contract.
27	SECTION 2. This Act takes effect September 1, 1989.
28	SECTION 3. The importance of this legislation and the
29	crowded condition of the calendars in both houses create an
30	emergency and an imperative public necessity that the
31	constitutional rule requiring bills to be read on three several
32	days in each house be suspended, and this rule is hereby suspended.
-	days in each nouse be suspended, and this lute is hereby suspended.
33	* * * *
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35	Austin, Texas
	March 30, 1989
36	Hon. William P. Hobby
37	President of the Senate

38 Sir:

We, your Committee on State Affairs to which was referred S.B. No. 104, have had the same under consideration, and I am instructed to report it back to the Senate with the recommendation that it do not pass, but that the Committee Substitute adopted in lieu thereof do pass and be printed.

44 Montford, Chairman

Austin, Texas

#### FISCAL NOTE

February 3, 1989

FEB 08 REC'D

T0:

Honorable John T. Montford, Chairman

Committee on State Affairs

In Re: Senate Bill No. 104

By: Leedom

Senate Chamber Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The bill would require the State Purchasing and General Services Commission to evaluate mail operations of agencies in Travis County, submit to the governor and the legislative budget office a mail management plan, and establish programs to implement the plan.

The fiscal implication of agencies evaluating their mail operations to identify and eliminate practices resulting in excessive mailing costs, and developing and implementing plans and programs for making the necessary improvements in such operations cannot be determined.

The probable cost to the State Purchasing and General Services Commission of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General <u>Revenue Fund</u>	Change in Number of State Employees from FY 1989
1990	\$136,203	+ 4
1991	85,090	+ 4
1992	85,140	+ 4
1993	85,190	+ 4
1994	85,240	+ 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

71FSB104

S.B. No. 104

By: Leedom
Substitute the following for S.B. No. 104:
By:

C.S.S.B. No. 104

# A BILL TO BE ENTITLED

1	AN ACT
2	relating to improving mail management in executive agencies.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
4	SECTION 1. Section 11.02, State Purchasing and General
5	Services Act (Article 601b, Vernon's Texas Civil Statutes), is
6	amended by adding Subsections (d) through (j) to read as follows:
7	(d) It is the intent of the legislature that mail be
8	processed for delivery as expeditiously as its priority dictates
9	and that mail not be unduly delayed solely for the purpose of
10	achieving a lower rate of postage.
11	(e) In order to improve state agency management of mail
12	operations and to reduce the state's mail costs, this Act requires
13	that state agencies of the executive branch of state government
14	established by the constitution or statutes of this state:
15	(1) evaluate their mail operations to identify and
16	eliminate practices resulting in excessive mailing costs; and
17	(2) develop and implement plans and programs for
18	making the necessary improvements in such operations.
19	(f) Not later than January 1, 1990, the State Purchasing and
20	General Services Commission shall:
21	(1) evaluate the mail operations of agencies located
22	in Travis County to make recommendations to identify and eliminate
23	practices resulting in excessive mailing costs; and

3-30-89 4-10-89 5-23-89

1	(2) establish minimum mail-management objectives and
2	responsibilities to be carried out by offices and units of these
3	agencies.
4	(g) Not later than April 1, 1990, the State Purchasing and
5	General Services Commission shall develop and submit to the
6	governor and the legislative budget office a mail-management plan
7	which provides for:
8	(1) improving the measurement of agency mail costs, in
9	conjunction with the United States Postal Service, including
10	considering the use of postage meters or stamps;
11	(2) determining the advantages to agencies of using
12	<pre>mail presorting programs;</pre>
13	(3) determining the lowest cost class of mail
14	necessary to effectively accomplish individual agency functions;
15	(4) evaluating the cost-effectiveness of using
16	alternatives to the United States Postal Service for the delivery
17	of agency mail; and
18	(5) training agency personnel regarding cost-effective
19	mailing practices.
20	(h) The State Purchasing and General Services Commission
21	shall:
22	(1) establish programs to implement the plan prepared
23	under Subsection (g) of this section, including standards for
24	receipt, delivery, collection, and dispatch of mail; and
25	(2) publish and disseminate mail-management standards

create

- guides, and instructions and establish and implement procedures for 1
- 2 monitoring compliance with such standards, guides, and
- instructions. 2/2, 3
- (i) State agencies in Travis County shall:
- (1) periodically submit to the governor and the 5
- 6 legislative budget office reports of their progress in achieving
- the objectives and other revisions of the plan required by 7
- Subsection (g) of this section, including an analysis of savings 8
- projected from the improvements in mail management provided for in 9
- 10 such revised plan;
- 11 (2) designate a person to be responsible for the
- development and implementation of mail-management programs for all 12
- 13 offices and units of the agency; and
- (3) review and consolidate mailing lists used by the 14
- 15 agency to distribute publications and other materials issued by the
- 16 agency.
- 17 (j) When two or more state agencies are providing common
- 18 services for mail management, those agencies may designate a single
- agency to report on behalf of all agencies participating under the 19
- 20 contract.

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21 SECTION 2. This Act takes effect September 1, 1989.

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- 22 SECTION 3. The importance of this legislation the
- the calendars in both houses an
- 24 emergency and imperative public an necessity that the
- 25 constitutional rule requiring bills to be read on three

crowded condition

C.S.S.B. No. 104

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Palsy Saw

Recolors Class

copy of 18 104, which was received from the Senate on 4.10.81 and senate of the Committee on the Senate of the Committee of the Chief Clerk of the House

S.B. No. 104

By: Leedom

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(Williamson)

A BILL TO BE ENTITLED

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  12 operations and to reduce the state's mail costs, this Act requires

  13 that state agencies of the executive branch of state government

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3	General Services Commission shall develop and submit to the
4	governor and the legislative budget office a mail-management plan
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6	(1) improving the measurement of agency mail costs, in
7	conjunction with the United States Postal Service, including
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15	of agency mail; and
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17	mailing practices.

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shall:

instructions.

(h) The State Purchasing and General Services Commission

under Subsection (g) of this section, including standards for

guides, and instructions and establish and implement procedures for

monitoring compliance with such standards, guides, and

(1) establish programs to implement the plan prepared

(2) publish and disseminate mail-management standards,

receipt, delivery, collection, and dispatch of mail; and

(i) State agencies in Travis County shall:

1

- (1) periodically submit to the governor and the

  legislative budget office reports of their progress in achieving

  the objectives and other revisions of the plan required by

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  projected from the improvements in mail management provided for in

  such revised plan;
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- (j) When two or more state agencies are providing common services for mail management, those agencies may designate a single agency to report on behalf of all agencies participating under the contract.
- 18 SECTION 2. This Act takes effect September 1, 1989.
- The importance of this legislation and 19 SECTION 3. the crowded condition of the calendars in both houses create 20 an 21 emergency imperative public necessity and an that the 22 constitutional rule requiring bills to be read on three days in each house be suspended, and this rule is hereby suspended. 23

Austin, Texas

APR 03 REC'D

# FISCAL NOTE March 31, 1989

T0:

Honorable John T. Montford, Chairman

In Re: Committee Substitute

Committee on State Affairs

for Senate Bill No. 104

Senate Chamber

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The bill would require the State Purchasing and General Services Commission to evaluate mail operations of agencies in Travis County, submit to the governor and the legislative budget office a mail management plan, and establish programs to implement the plan.

The fiscal implication of agencies evaluating their mail operations to identify and eliminate practices resulting in excessive mailing costs, and developing and implementing plans and programs for making the necessary improvements in such operations cannot be determined.

The probable cost to the State Purchasing and General Services Commission of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General Revenue Fund	Change in Number of State Employees from FY 1989
1990 1991 1992 1993 1994	\$136,203 85,090 85,140 85,190 85,240	+ 4 + 4 + 4 + 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Source: State Purchasing and General Services Commission; LBB Staff: JO, JWH, AL, PH, PA

Austin, Texas

# FISCAL NOTE

February 3, 1989

FFB 08 REC'D

TO:

Honorable John T. Montford, Chairman

Senate Bill No. 104 In Re:

Committee on State Affairs

By: Leedom

Senate Chamber Austin, Texas

FROM:

Jim Oliver. Director

In response to your request for a Fiscal Note on Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

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State Purchasing and General Services Commission; LBB Staff: JO, JWH, AL, PH, PA Source:

71FSB104

# HOUSE

Leedom

# 89 MAY 15 PM11: 32

S.B. No. 104

# COMMITTEE REPORTMOUSE OF REPRESENTATIVES

# 1st Printing

	(Williamson) A BILL TO BE ENTITLED
1	AN ACT
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8	processed for delivery as expeditiously as its priority dictates
9	and that mail not be unduly delayed solely for the purpose of
LO	achieving a lower rate of postage.
11	(e) In order to improve state agency management of mail
12	operations and to reduce the state's mail costs, this Act requires
L3	that state agencies of the executive branch of state government
L <b>4</b>	established by the constitution or statutes of this state:
15	(1) evaluate their mail operations to identify and
16	eliminate practices resulting in excessive mailing costs; and
17	(2) develop and implement plans and programs for
18	making the necessary improvements in such operations.
19	(f) Not later than January 1, 1990, the State Purchasing and
20	General Services Commission shall:
21	(1) evaluate the mail operations of agencies located
22	in Travis County to make recommendations to identify and eliminate
23	practices resulting in excessive mailing costs; and
24	(2) establish minimum mail-management objectives and
25	responsibilities to be carried out by offices and units of these

- l agencies.
- 2 (g) Not later than April 1, 1990, the State Purchasing and
- 3 General Services Commission shall develop and submit to the
- 4 governor and the legislative budget office a mail-management plan
- 5 which provides for:
- 6 (1) improving the measurement of agency mail costs, in
- 7 conjunction with the United States Postal Service, including
- 8 considering the use of postage meters or stamps;
- 9 (2) determining the advantages to agencies of using
- 10 mail presorting programs;
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- 16 (5) training agency personnel regarding cost-effective
- 17 mailing practices.
- 18 (h) The State Purchasing and General Services Commission
- 19 <u>shall:</u>
- 20 (1) establish programs to implement the plan prepared
- 21 under Subsection (g) of this section, including standards for
- 22 receipt, delivery, collection, and dispatch of mail; and
- 23 (2) publish and disseminate mail-management standards,
- 24 guides, and instructions and establish and implement procedures for
- 25 monitoring compliance with such standards, guides, and
- 26 <u>instructions</u>.

(i) State agencies	in	Travis	County	shall:
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- 2 (1) periodically submit to the governor and the 3 legislative budget office reports of their progress in achieving
- 4 the objectives and other revisions of the plan required by
- 5 Subsection (g) of this section, including an analysis of savings
- 6 projected from the improvements in mail management provided for in
- 7 such revised plan;
- 8 (2) designate a person to be responsible for the
- 9 development and implementation of mail-management programs for all
- offices and units of the agency; and
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- (j) When two or more state agencies are providing common
- services for mail management, those agencies may designate a single
- agency to report on behalf of all agencies participating under the
- contract.
- 18 SECTION 2. This Act takes effect September 1, 1989.
- 19 SECTION 3. The importance of this legislation and the
- 20 crowded condition of the calendars in both houses create an
- 21 emergency and an imperative public necessity that the
- 22 constitutional rule requiring bills to be read on three several
- days in each house be suspended, and this rule is hereby suspended.

# **COMMITTEE REPORT**

The Honorable Gib Lewis Speaker of the House of Representatives Sir: We, your COMMITTEE ON STATE AFFAIRS, to whom was referred \_\_\_ have had the same under consideration and beg to report back with the recommendation that it (X) do pass, without amendment. ( ) do pass, with amendment(s). ( ) do pass and be not printed; a Complete Committee Substitute is recommended in lieu of the original measure. A fiscal note was requested. (\*) yes (\*) no An actuarial analysis was requested. ( ) yes (X) no An author's fiscal statement was requested. ( ) yes (X) no A criminal justice policy impact statement was prepared. ( ) yes (x) no A water development policy impact statement was requested. ( ) yes 😾 no The Committee recommends that this measure be sent to the Committee on Local and Consent Calendars for placement on the ( ) Local, (X) Consent, or ( ) Resolutions Calendar. This measure ( ) proposes new law. (A) amends existing law. House Sponsor of Senate Measure The measure was reported from Committee by the following vote: **ABSENT** Laney Ch

Laney, Ch.		/	1
Guerrero, V.C.			X
Tallas, C.B.O.	X		
Cain	X		
Gibson			X
Harrison	Х		
Hilbert	Y		
Hury	X		
Jones	X		
Oakley	X		
Perez			X
Saunders	X		
Smith, T.	. X		

CHAIRMAN WOLL COMMITTEE COORDINATOR

#### **BILL ANALYSIS**

#### Background

The Governor's Task Force on Accounting, Auditing and Financial Reporting recently recommended that the State Purchasing and General Services Commission should evaluate the cost/benefits involved with a central U.S. mail handling operation for Capitol Complex agencies.

A 1985 report by the State Comptroller estimated that such a central mail operation would save \$1 million annually. By using ZIP + 4 addresses, each piece of first class mail receives a 4.5¢ discount. But in order to get adequate volume to justify the expense of sorting machines, mail from agencies would need to be pooled. While pre-sorting does take time, it actually allows the mail to get to its destination more quickly.

# PURPOSE:

This bill establishes the State Purchasing and General Services Commission as the agency responsible for coordinating and assisting state agencies to take advantage of improved postal procedures.

#### SECTION BY SECTION ANALYSIS

- SECTION 1. Amends the State Purchasing and General Service Act by adding new Subsections (d) through (j). (d) States the policy of the legislature that mail should be expeditiously handled by state agencies.
- (e) In order to improve the management of mail operations, state agencies in the executive branch shall:
- 1. evaluate their mail operations to identify and eliminate practices resulting in excessive mailing costs; and
- 2. develop and implement plans and programs for making the necessary improvements in such operations.
- (f) Not later than January 1, 1990, the State Purchasing and General Services Commission shall:
- 1. evaluate the mail operations of agencies located in Travis County, Texas to make recommendations to identify and eliminate practices resulting in excessive mailing costs; and
- eliminate practices resulting in excessive mailing costs; and
  2. establish minimum mail management objectives and responsibilities to be carried out by offices and units of these agencies;
- (g) Not later than April 1, 1990, the State Purchasing and General Services Commission shall develop and submit to the governor and the legislative budget office a mail management plan which provides for:
- 1. improving the measurement of agency mail costs, in conjunction with the United States Postal Service, including the consideration of the use of postage meters or stamps;
- determining the advantages to agencies of using mail pre-sorting programs;
- 3. determining the lowest cost class of mail necessary to effectively accomplish individual agency functions;
- 4. evaluating the cost effectiveness of using alternatives to the United States Postal Service for the delivery of agency mail; and

S.B. No. 104 Page 2

providing training to agency personnel regarding cost-effective mailing practices.

- The State Purchasing and General Services Commission shall:
- establish programs to implement the plan prepared under Subsection (g) above including standards for receipt, delivery, collection, and dispatch of mail; and
- 2. publish and disseminate mail management standards, guides, and instructions, and establish and implement procedures for monitoring compliance with such standards, quides, and instructions;
- (i) State agencies in Travis County, Texas shall:1. periodically submit to the governor and legislative budget office progress in achieving the objectives and other revisions of the plan required by paragraph (b) of Section 3 including an analysis of savings projected from the improvements in mail management provided for in such revised plan;
- designate a person to be responsible for the development and implementation of mail management programs for all offices and units of the agency; and
- review and consolidate mailing lists used by agency to distribute publications and other materials issued by the agency.
- When two or more state agencies are providing common (j) services for mail management, those agencies may designate a single agency to report on behalf of all agencies participating under the contract.
  - This Act takes effect September 1, 1989. SECTION 2.
  - SECTION 3. Emergency clause.

# Rulemaking Authority

: 4 · ·

It is the opinion of the committee that this bill would require that State Purchasing adopt rules for the implementation of the act.

#### Summary of Committee Action

On May 8, 1989, the committee considered SB104 in a public hearing pursuant to notice posted in accordance with the Rules of the House. Sen. John Leedom testified in favor of the measure. At that time the committee voted to report SB 104 to the full House, without amendment and with the recommendation it do pass and that it be placed on the consent calendar, by a record vote of 9 ayes, no nays, 1 PNV and 3 members absent.

Austin, Texas

# FISCAL NOTE April 21, 1989

TO: Honorable James E. "Pete" Laney, Chair

In Re: Senate Bill No. 104,

Committee on State Affairs House of Representatives as engrossed By: Leedom

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Bill No. 104, as engrossed (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The bill would require the State Purchasing and General Services Commission to evaluate mail operations of agencies in Travis County, submit to the governor and the legislative budget office a mail management plan, and establish programs to implement the plan.

The fiscal implication of agencies evaluating their mail operations to identify and eliminate practices resulting in excessive mailing costs, and developing and implementing plans and programs for making the necessary improvements in such operations cannot be determined.

The probable cost to the State Purchasing and General Services Commission of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

Fiscal Year	Probable Cost Out of the General Revenue Fund	Change in Number of State Employees from FY 1989
1990	\$136,203	+ 4
1991	85,090	+ 4
1992	85,140	+ 4
1993	85,190	+ 4
1994	85,240	+ 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Criminal Justice Policy Impact Statement: No change in the sanctions applicable to adults convicted of felony crimes is anticipated.

Source: State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

Austin, Texas

APR 03 REC'D

# FISCAL NOTE March 31, 1989

TO:

Honorable John T. Montford, Chairman

In Re: Committee Substitute

Committee on State Affairs

for Senate Bill No. 104

Senate Chamber

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The bill would require the State Purchasing and General Services Commission to evaluate mail operations of agencies in Travis County, submit to the governor and the legislative budget office a mail management plan, and establish programs to implement the plan.

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1990 1991 1992 1993 1994	\$136,203 85,090 85,140 85,190 85,240	+ 4 + 4 + 4 + 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Source: State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

Austin, Texas

#### FISCAL NOTE

February 3, 1989

FEB 08 REC'D

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Honorable John T. Montford, Chairman

In Re: Senate Bill No. 104

Committee on State Affairs

By: Leedom

Senate Chamber Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

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The probable cost to the State Purchasing and General Services Commission of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

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1990	\$136,203	+ 4
1991	85,090	+ 4
1992	85,140	+ 4
1993	85,190	+ 4
1994	85,240	+ 4

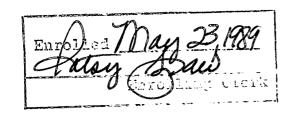
Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

71FSB104



S.B. No. 104

1	AND A CITE
Ţ	AN ACT
2	relating to improving mail management in executive agencies.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
4	SECTION 1. Section 11.02, State Purchasing and General
5	Services Act (Article 601b, Vernon's Texas Civil Statutes), is
6	amended by adding Subsections (d) through (j) to read as follows:
7	(d) It is the intent of the legislature that mail be
8	processed for delivery as expeditiously as its priority dictates
9	and that mail not be unduly delayed solely for the purpose of
10	achieving a lower rate of postage.
11	(e) In order to improve state agency management of mail
12	operations and to reduce the state's mail costs, this Act requires
13	that state agencies of the executive branch of state government
14	established by the constitution or statutes of this state:
15	(1) evaluate their mail operations to identify and
16	eliminate practices resulting in excessive mailing costs; and
17	(2) develop and implement plans and programs for
18	making the necessary improvements in such operations.
19	(f) Not later than January 1, 1990, the State Purchasing and
20	General Services Commission shall:
21	(1) evaluate the mail operations of agencies located
22	in Travis County to make recommendations to identify and eliminate
23	practices resulting in excessive mailing costs; and
24	(2) establish minimum mail-management objectives and
25	responsibilities to be carried out by offices and units of these

1 agencies. 2 (g) Not later than April 1, 1990, the State Purchasing and General Services Commission shall develop and submit to the 3 governor and the legislative budget office a mail-management plan 5 which provides for: 6 (1) improving the measurement of agency mail costs, in 7 conjunction with the United States Postal Service, including 8 considering the use of postage meters or stamps; 9 (2) determining the advantages to agencies of using mail presorting programs; 10 11 (3) determining the lowest cost class of mail 12 necessary to effectively accomplish individual agency functions; 13 (4) evaluating the cost-effectiveness of using alternatives to the United States Postal Service for the delivery 14 15 of agency mail; and 16 (5) training agency personnel regarding cost-effective 17 mailing practices. (h) The State Purchasing and General Services Commission 18 19 shall: (1) establish programs to implement the plan prepared 20 under Subsection (g) of this section, including standards for 21 22 receipt, delivery, collection, and dispatch of mail; and 23 (2) publish and disseminate mail-management standards, guides, and instructions and establish and implement procedures for 24

monitoring compliance with such standards, guides, and

25

26

instructions.

S.B. No. 104

# (i) State agencies in Travis County shall:

1

- (1) periodically submit to the governor and the

  legislative budget office reports of their progress in achieving

  the objectives and other revisions of the plan required by

  Subsection (g) of this section, including an analysis of savings

  projected from the improvements in mail management provided for in

  such revised plan;
- 8 (2) designate a person to be responsible for the
  9 development and implementation of mail-management programs for all
  10 offices and units of the agency; and
- (3) review and consolidate mailing lists used by the agency to distribute publications and other materials issued by the agency.
- (j) When two or more state agencies are providing common services for mail management, those agencies may designate a single agency to report on behalf of all agencies participating under the contract.
- SECTION 2. This Act takes effect September 1, 1989.
- 19 SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create 20 an imperative 21 emergency and an public necessity the constitutional rule requiring bills to be read on three 22 23 days in each house be suspended, and this rule is hereby suspended.

				*			
President of the Senate			Spea	aker of	the Ho	ouse	
I hereby certify that	s.B.	No.	104	passed	the	Senate	on
April 10, 1989, by a viva-voce	e vote.						
			Secre	etary of	the S	Senate	
· I hereby certify that	S.B.	No.	104	passed	the	House	on
May 22, 1989, by a non-record	vote.						
	•		Chief	Clerk	of the	House	
Approved:							
Date							
2400							
Governor							

Austin, Texas

# FISCAL NOTE April 21, 1989

TO: Honorable James E. "Pete" Laney, Chair

In Re: Senate Bill No. 104,

Committee on State Affairs House of Representatives as engrossed By: Leedom

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Bill No. 104, as engrossed (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

The bill would require the State Purchasing and General Services Commission to evaluate mail operations of agencies in Travis County, submit to the governor and the legislative budget office a mail management plan, and establish programs to implement the plan.

The fiscal implication of agencies evaluating their mail operations to identify and eliminate practices resulting in excessive mailing costs, and developing and implementing plans and programs for making the necessary improvements in such operations cannot be determined.

The probable cost to the State Purchasing and General Services Commission of implementing the provisions of the bill during each of the first five years following passage is estimated as follows:

)
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Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Criminal Justice Policy Impact Statement: No change in the sanctions applicable to adults convicted of felony crimes is anticipated.

Source: State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

Austin, Texas

APR 03 REC'D

# FISCAL NOTE March 31, 1989

TO: Honorable John T. Montford, Chairman In Re: Committee Substitute

Committee on State Affairs

for Senate Bill No. 104

Senate Chamber

Austin, Texas

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Committee Substitute for Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

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1992 1993	85,140 85,190	+ 4 + 4
1994	85,240	+ 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Source: State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

Austin, Texas

#### FISCAL NOTE

February 3, 1989

FER 08 BECD

T0:

Honorable John T. Montford, Chairman

In Re: Senate Bill No. 104

Committee on State Affairs

By: Leedom

Senate Chamber Austin, Texas

**5001** 

FROM: Jim Oliver, Director

In response to your request for a Fiscal Note on Senate Bill No. 104 (relating to improving mail management in executive agencies) this office has determined the following:

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

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1994	85,240	+ 4

Similar annual fiscal implications would continue as long as the provisions of the bill are in effect.

No fiscal implication to units of local government is anticipated.

Source: State Purchasing and General Services Commission;

LBB Staff: JO, JWH, AL, PH, PA

71FSB104

s.B. No. <u>104</u>

President of the Senate	Speaker of the House
I hereby certify that S.B. N	o. $104$ (1) passed the Senate on
	by the following vote;
Yeas(3, Nays(4)	
·	
	Secretary of the Senate
I hereby certify that S.B.	No. 104 (1) passed the House on
(5), 1989	, by the following, vote,
Yeas(6), Nays(7).	-8 / <sub>0</sub> \
;	Chief Clerk of the House
Approved:	
Date	
Governor	

S. B. No. <u>104</u>	ByEEDOM
	to improving mail management in executive agencies.
1-10-89	Filed with the Secretary of the Senate
AN 1 4 1000	Read and referred to Committee on STATE AFFAIRS
11 989	Reported favorably
<b>Tio 2</b> 0 200	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	Ordered not printed
	L. 11 before the Consta
APR 1 0 1989	unanimous conserv
AT N 20 1505	Senate and Constitutional Rules to permit consideration suspended by.
APR 10 1989	Read second time,, and ordered engrossed by: yeas,nays
LEIGHT AND ANDR	Caption ordered amended to conform to the body of the bill.  Senate and Constitutional 3 Day Rule suspended by a vote of
APR 10 th:	Read third time,, and passed by a View of the suspended by a View of
1988 67 7 7 8 1984	Read third time,, and passed by,
	<b>V</b> .
	Buty ling
	SECRETARY OF THE SENATE
OTHER ACTION:	
n	
Ani 1 10.1989	$q_{\perp}$
11 10-89	_ Engrossed
4-10-01	_ Sent to House
	La ban
Engrossing Clerk	Ralsey signi
APR 1 0 1989	Received from the Senate
"APR 1 2 1989	State Nauv
5-8-89	Read first time and referred to Committee on MAY 1 5 1989  Reported favorably appeared, sent to Printer at
F. 15.89	_ Reported lavorably all: 32 and
D'/5'0/	Printed and Distributed 11:32 pm. Sent to Committee on Calendars 3:46 pm.
MAY 1 6 198	Sent to Committee on Calendars
MAY 22 00	1. Read Second time (amended): passed to third reading (failed)
	by (Non-Record Vote) Record Vote ofyeas,
	Constitutional Rule requiring bills to be read on three several days suspended (failed to suspend) by a four-fifths vote of yeas, nays present not voting.
MAY 22 198	
	nays present not roting.
	Caption ordered amended to conform to body of bill.
MAY 23 19	
1111 11 12	- many
	CHIEF CLERK OF THE HOUSE
MAY 23 1989	Returned from House without amendment.
	Returned from House with amendments.
	Concurred in House amendments by a viva voce voteyeas,nays.

adjust the differences.	nent of a Confere	ence Committee to
Senate conferees instructed.		
Senate conferees appointed:, Chair	man;	· · · · · · · · · · · · · · · · · · ·
	, and	
House granted Senate request. House conferees appointed:		, Chairman;
Conference Committee Report read and filed with the Secretary of the	Senate.	
Conference Committee Report adopted on the part of the House by:		
a viva voce vote  yeas, nays		
Conference Committee Report adopted on the part of the Senate by:		
a viva voce vote  yeas, nays		
OTHER ACTION:		
Recommitted to Conference Committee		
Conferees discharged		
Conference Committee Report failed of adoption by:		
a viva voce vote  yeas,nays		

89 MAY 15 PH II: 32 HOUSE OF REPRESENTATIVES